### South Pacific Division

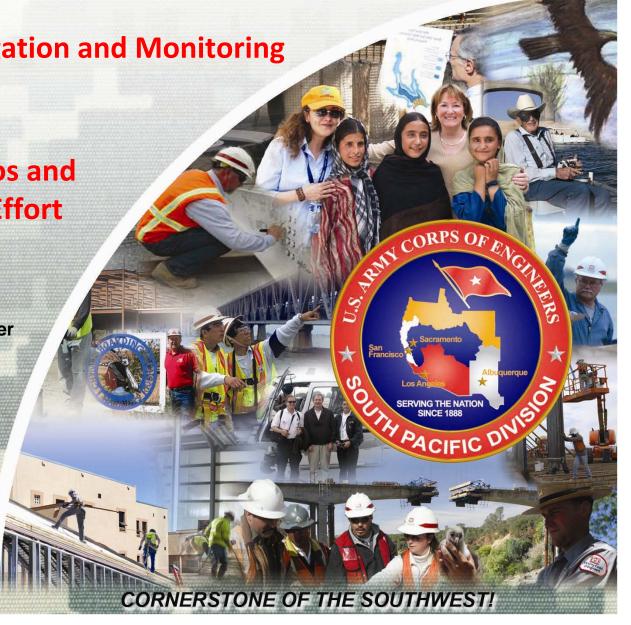


Tom Cavanaugh
Administrative Appeal Review Officer
South Pacific Division

17 May 2011



US Army Corps of Engineers
BUILDING STRONG®



# Regional Update to Corps Mitigation and Monitoring Guidelines

#### Purpose:

- Establish regional mitigation and monitoring policy
- Ensure guidelines reflect 2008 joint EPA and Corps "mitigation rule" regulations
- Make programmatic changes to improve mitigation-related procedures

#### Regional effort:

- Representatives from South Pacific Division (SPD) (Corps regional headquarters in California) and all four SPD districts (San Francisco (SPN), Sacramento (SPK), Albuquerque (SPA), Los Angeles (SPL))
- Will cover Arizona, California, Nevada, Utah, New Mexico, and parts of Colorado and Texas
- Goal: Provide consistent guidance to the regulated community and Corps Regulatory project managers throughout SPD's 4 districts.
  - Expectations related to mitigation
  - Technical information (e.g., aquatic resource impact assessment, mitigation plan preparation, mitigation monitoring requirements and procedures)

## Implementation

- Potential Programmatic Changes:
  - Information management: synchronized submittal of monitoring reports
  - Emphasize Mitigation Ratio-setting concepts
  - > Emphasize Expanded Performance standards
  - > Minimum monitoring period may be expanded beyond 5 years
  - > Map and drawing standards
- Estimated Timeline:
  - Draft expected completion summer 2011
  - Internal Corps coordination fall 2011
  - Revised draft out for formal interagency coordination winter 2011/2012
  - > Public review winter 2011/2012
  - Final Implementation Spring 2012



# Mitigation Ratios and Performance Standards Effort

- Goals:
  - > Establish regional procedure for setting mitigation ratios
  - Establish regional, uniform mitigation performance standard language
- Non-Corps Participants:
  - Dr. Richard Ambrose, UCLA
  - > Dr. Eric Stein, SCCWRP
- Regional effort (same as the Mitigation and Monitoring Guidelines):
  - Representatives from SPD and all four SPD districts
  - Covers Arizona, California, Nevada, Utah, New Mexico, and parts of Colorado and Texas
- Completion dates:
  - Mitigation ratio-setting procedure: Finalized April 20, 2011
  - Uniform performance standards: Expected August 2011



### **Uniform Performance Standards**

#### Benefits:

- Better predictability for regulated community
- Increased ability of Regulatory agencies to ensure compliance
- Better gauge of long-term ecological viability of mitigation sites
- > Allow improved scientific comparison between mitigation sites

#### Focus:

- > Ecological performance standards (not water treatment)
- Incorporation of reference sites
- Incorporation of functional/condition assessments

#### Overall goals:

- Uniform PS language
  - ✓ General language for most
  - √ Targets for some
  - ✓ Different aquatic resources and ecoregions throughout four Districts

#### Expand beyond flora-based PS

✓ Why? Flora-based PS do not represent full suite of ecological functions provided by impacted and mitigation sites



# Mitigation Ratio-Setting Procedure

- Finalized April 20, 2011
- Benefits:
  - Provides structured decision-making procedure while retaining flexibility
  - Allows for qualitative or quantitative assessments of impacts & mitigation
  - Results in a written rationale (decision document) for each ratio determination
  - > Includes guidance for each step of checklist
  - Greater efficiency
- Incorporates use of functional/condition assessments for large projects



## Mitigation Ratio-Setting Procedure

- STANDARD OPERATING PROCEDURE FOR DETERMINATION OF MITIGATION RATIOS
  - > 1 Flowchart
  - > 4 Attachments
    - √ 1. Mitigation Ratio Setting Checklist
    - ✓ 2 . Instructions for Preparing Mitigation Ratio Checklist
    - √ 3. Examples of Mitigation Ratio Setting Checklist
    - ✓ 4. Mitigation Ratio Setting Checklist, Step 3, CRAM Example



### STANDARD OPERATING PROCEDURE FOR **DETERMINATION OF MITIGATION RATIOS**



#### 12501-SPD REGULATORY PROGRAM STANDARD OPERATING PROCEDURE FOR DETERMINATION OF MITIGATION RATIOS



South Pacific Division

#### **Table of Contents**

- 1.0 Purpose
- 2.0 Applicability
- 3.0 References 4.0 Related Procedures
- 5.0 Definitions
- 6.0 Responsibilities
- 7.0 Procedures 8.0 Records & Measurements
- 9.0 Attachments
- 10.0 Flow Chart
- 1.0 Purpose. The purpose of this document is to outline the process for determining compensatory mitigation requirements as required for processing of Department of the Army (DA) permits under Section 404 of the Clean Water Act, Section 10 of the Rivers and Harbors Act, and Section 103 of the Marine Protection, Research, and Sanctuaries Act.
- 2.0 Applicability. This process applies to the Regulatory Program within South Pacific Division (SPD), including its four subordinate districts, Albuquerque District (SPA), Sacramento District (SPK), Los Angeles District (SPL), and San Francisco District (SPN).

#### 3.0 References.

Compensatory Mitigation for Losses of Aquatic Resources (33 C.F.R. Part 332).

Smith, R. D., D. R., A. Ammann, C. Bartoldus, M. M. Brinson. 1995. An Approach for Assessing Wetland Functions Using Hydrogeomorphic Classification, Reference Wetlands, and Functional Indices., Wetlands Research Program Technical Report WRP-DE-9. U.S. Army Corps of Engineers, Waterways Experiment Station, Vicksburg, Mississippi.

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subsequent mitigation and monitoring guidelines.

7.6 The final ratio must be included in the final mitigation plan, the decision document, and by special condition in the permit/final verification letter.

Note: The process outlined herein can also be used for determining compensatory mitigation requirements for unauthorized activities.

#### 8.0 Records and Measurements.

8.1 All documents listed above will be filed in the corresponding project files in accordance with ES-QMS140, Records Management.

Туре	Description	Responsible Office	Location	Record Media	Retention	Disposition
R	Mitigation Ratio Checklists	Regulatory Divisions within SPD Districts/Field Offices	Project file folders in filing cabinets Regulatory Divisions within SPD Districts; Electronic Checklists in ORM Database	P/E	7 years	Send to records holding

8.2 The SPD Regulatory Program Manager and District Regulatory Division management shall periodically inspect project files to ensure compliance with this guidance.

#### 9.0 Attachments.

- 9.1 12501.1-SPD Mitigation Ratio Checklist
- 9.2 12501.2- SPD Instructions for Preparing Mitigation Ratio Setting Checklist
- 9.3 12501.2-SPD Mitigation Ratio Checklist Examples
- 9.4 12501.4-SPD Before/After-Mitigation-Impact Spreadsheet CRAM Example

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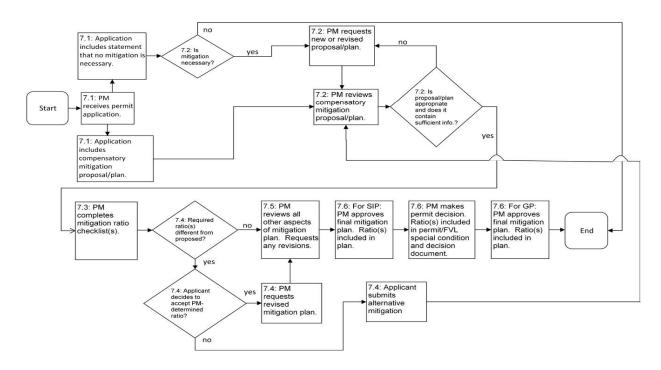
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## Mitigation Ratio Setting Flow Chart

#### 10.0 Flow Chart.



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# Attachment 1 SPD Mitigation Ratio Setting Checklist

#### Attachment 12501.1 - SPD Mitigation Ratio Setting Checklist

Version	date:	201	1041	2
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Impa	ct site name: ORM im	pact resource type:		
Impa	ct Cowardin or HGM type:	Impact area (acres):	Impact distance (linear feet)	
		Column A: Mitigation site name: Mitigation type: Resource type:	Column B (optional): Mitigation site name: Mitigation type: Resource type:	Mitigation type: Resource type:
		Cowardin/HGM type:	Cowardin/HGM type:	Cowardin/HGM type:
Are i	ALITATIVE impact-mitigation comparison: impacts less than or equal to 0.5 acre or 300 ir feet?	Circle one: yes / no  Note: steps 2 and 3 are mutually exclusive.  Complete either step 2 or 3, as appropriate, then complete the rest of the checklist (steps 4-10).  Ratio adjustment:  PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
Are in Use I spread approavails	INTITATIVE impact-mitigation parison:  Impacts greater than 0.5 acre or 300 linear feet?  Before-After-Mitigation-Impact (BAMI) adsheet (attachment 12501.4) (if a district-toyed functional/condition method is not able, use step 2 instead). See example in hment 12501.2.	Circle one: yes / no  Note: steps 2 and 5 are mutually exclusive from step 3. Complete either step 2 or 3, as appropriate, then complete the rest of the checklist (steps 4-10 if step 2 was completed, steps 4, 6-10 if step 3 was completed).  Ratio adjustment from BAMI procedure (attached):	Ratio adjustment from BAMI procedure (attached):	Ratio adjustment from BAMI procedure (attached):
Mitig	gation site location:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:

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## Attachment 1 SPD Mitigation Ratio Setting Checklist

5	N	I mark the second	n	Version date: 20110412
	Net loss of aquatic resource surface area:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
	Type conversion:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
	Uncertainty:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
	Temporal loss:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:	Ratio adjustment: PM justification:
	Final mitigation ratio(s):	Final ratio:: 1 (column A)  Proposed impact (total):acrelinear feet to Resource type:Cowardin or HGM:acrelinear feet of Resource type:Cowardin or HGM:Additional PM comments:	Final ratio:: 1 (column B)  Remaining impact:  Required mitigation:acre linear feet of Resource type: Cowardin or HGM:  Additional PM comments:	Final ratio:: 1 (column C)  Remaining impact:  Required mitigation:acre linear feet of  Resource type:Cowardin or HGM:  Additional PM comments:
)	Final compensatory mitigation requirements:	PM summary:	1	

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## Attachment 2 Instructions for Preparing Mitigation Ratio Checklist

Version date: 20110412

#### Attachment 12501.2-SPD - Instructions for Completing Mitigation Ratio-Setting Checklist.

These instructions contain specific numeric adjustments (discrete, e.g., +1.0, or ranges, e.g., +0.25 to +4.0) that were determined by the PDT after assessing a variety of impact-mitigation scenarios and determining adjustments for each step that, in combination with other step adjustments, produce a reasonable range of final mitigation ratios. For steps where a range of adjustments is provided, PMs are directed to the attached examples for additional guidance. PMs may deviate from the guidance provided herein if such deviations can be documented in the checklist with sufficient justification.

1	Date: Corps file no.:	Project Manager:							
		mpact resource type: mpact area (acres):	Impact distance (linear feet):						
	For impact site name, multiple discrete (as entered in or HGM) could be lumped together to determine a manufacture of the consider each factor and, if applicable, document consider each factor and, if applicable, document consider each factor and it applicable, document consider each factor and its applicable.	nitigation ratio using one checklist. For each pr nsideration in response column(s) using applica	roposed impact to waters of the U.S., t	he project manager (PM) should					
	mitigation sites and/or types, see QMS procedure 12501 (section 7.3).								
		Column A:	Column B (optional):	Column C (optional):					
		Mitigation site name:	Mitigation site name:	Mitigation site name:					
		Mitigation type:	Mitigation type:	Mitigation type:					
		Resource type:	Resource type:	Resource type:					
		Cowardin/HGM type:	Cowardin/HGM type:	Cowardin/HGM type:					

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 Regulatory Program – Instructions for Mitigation Ratio Checklist
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## Attachment 3 Examples of Mitigation Ratio Setting Checklist

SPD	mitiga	tion	ratio	setting	check	klist
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Version date: 20110412

Impact site name: Tullay Creek ORM Impact Cowardin or HGM type: riverine-intermi	M impact resource type: stream ttent Impact area (acres): 0.3  Column A: Mitigation site name: Tullay Creek	Impact distance (linear feet):  Column B (optional):  Mitigation site name: WL bank	870 Column C (optional): Mitigation site name:
	Mitigation type: establishment Resource type: stream Cowardin/HGM type: riverine- intermittent	Mitigation type:enhancement_ Resource type:non-tidal WL Cowardin/HGM type: palustrine	Mitigation type: Resource type: Cowardin/HGM type:
QUALITATIVE impact-mitigation comparison:  Are impacts less than or equal to 0.5 acre or 300 linear feet?	Circle one: (ves) / no  Note: steps 2 and 3 are mutually exclusive. Complete either step 2 or 3, as appropriate, then complete the rest of the checklist (steps 4-10).  Ratio adjustment: 0 PM justification: PM justification: impact and mitigation are within the same water body, habitat type, etc., so functional gain and loss would be equal.	Ratio adjustment: +3 PM justification: Functional loss is greater than functional gain since in this case, there is total functional loss and only gain of selected functions via enhancement.	Ratio adjustment: PM justification:
QUANTITATIVE impact-mitigation comparison:  Are impacts greater than 0.5 acre or 300 linear feet?  Use Before-After-Mitigation-Impact (BAMI) spreadsheet (attachment 12501.4) (if a district-approved functional/condition method is not available, use step 2 instead). See example in attachment 12501.2.	Note: steps 2 and 5 are mutually exclusive from step 3. Complete either step 2 or 3, as appropriate, then complete the rest of the checklist (steps 4-10 if step 2 was completed, steps 4, 6-10 if step 3 was completed).  Ratio adjustment from BAMI procedure (attached):	Ratio adjustment from BAMI procedure (attached):	Ratio adjustment from BAMI procedure (attached):

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# Attachment 4 Mitigation Ratio Setting Checklist Step 3, CRAM Example

Functions/conditions	Impact.	Impact.	Impact	Mitigation <sub>Before</sub>	Mitigation	Mitigation <sub>delta</sub>	
4.1 Buffer and Landscape Context	ITTPOOLBefore	ImpactAfter	III paordella	WittigationBefore	WilligationAfter	Territigation idella	
4.1.1 Landscape Connectivity	9	3	-6	6	6	0	1
4.1.2 Percent of AA with Buffer	12	6	-6	3	9	6	1
4.1.3 Average Buffer Width	3	3	0	3	12	9	1
4.1.4 Buffer Condition	6	6	0	3	9	6	1
RAW SCORE	15.0	8.0	-7	9.0	15.7	7	
FINAL SCORE	62.5	33.6	-29	37.5	65.3	28	1
4.2 Attribute 2: Hydrology	02.0	00.0		57.15	30.0		•
4.2.1 Water Source	6	6	0	6	6	0	1
4.2.2 Hydroperiod or Channel Stability	9	12	3	3	9	6	1
4.2.3 Hydrologic Connectivity	12	9	-3	3	12	9	1
RAW SCORE	27.0	27.0	0	12.0	27.0	15	1
FINAL SCORE	75.0	75.0	0	33.4	75.0	42	1
4.3 Attribute 3: Physical Structure							
4.3.1 Structural Patch Richness	6	3	-3	3	9	6	1
4.3.2 Topographic Complexity	6	3	-3	3	6	3	1
RAW SCORE	12.0	6.0	-6	6.0	15.0	9	i i
FINAL SCORE	50.0	25.0	-25	25.0	62.5	38	
4.4 Attribute 4: Biotic Structure							
4.4.1 Number of Plant Layers	12	9	-3	6	9	3	1
4.4.2 Co-Dominant Species	6	6	0	6	12	6	1
4.4.3 Percent Invasion	6	9	3	3	12	9	]
4.4.5 Interspersion/Zonation	9	3	-6	3	9	6	2
4.4.6 Vertical Structure	6	3	-3	3	6	3	Quotient=ABS(I/M)delta
RAW SCORE	23	14	-9	11	26	15	0.50
		No.				1	Step 5 adjustment
FINAL SCORE	63.9	38.9	-25	30.6	72.3	42	=log(quotient)*2.5
OVERALL SCORE	65.0	46.0	-19	32.0	70.0	38	-0.75

Instructions:

- 1. choose functional method. Acceptable functional assessment methods must be aquatic resource-based, standardized, comparable from site to site, peer-reviewed, and must be approved by the applicable Corps District.
- 2. list functions/condition categories in leftmost column
- 3. utilize Before-After-Mitigation-Impact (BAMI) procedure above to calculate function deltas
- 4. obtain absolute value (ABS\*) of quotient of impact-delta over mitigation-delta for overall score (if method has no overall score, use median of quotients for function categories or individual functions. \*Absolute value is the nonnegative number for any real number, so if your quotient is negative, simply drop the negative sign to get the ABS. For example: the ABS of -9/3 = 3.
- 5. compute log of quotient multiplied by 2.5 to obtain adjustment for step 4
- 6. input Step 4 adjustment into the checklist document

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## Questions?



